

(2024) 05 CHH CK 0017**Chhattisgarh High Court****Case No:** Writ Petition (C) No. 182 Of 2017

Harshit Das

APPELLANT

Vs

State Of Chhattisgarh

RESPONDENT

Date of Decision: May 24, 2024**Hon'ble Judges:** Parth Prateem Sahu, J**Bench:** Single Bench**Advocate:** Manoj V Paranjpe, Yashwant Singh Thakur, Supriya Upasane**Final Decision:** Allowed**Judgement**

1. Challenge in this writ petition is to the order dated 26.12.2016 passed by the High Level Caste Certificate Scrutiny Committee (hereinafter shall be referred to as 'the Committee') by which the caste certificate of Scheduled Tribe issued in favour of petitioner has been cancelled on the ground that she does not possess any document prior to Notification dated 06.09.1950 showing her caste to be 'Gond'.

2. Facts relevant for disposal of this writ petition, in brief, are that petitioner claiming herself to be the member of 'Gond' community, which comes within the category of Scheduled Tribe, has applied for issuance of a caste certificate and the same was issued in her favour by the District Coordinator, Tribal Welfare Department, Raipur on 10.2.1984. Vide order dated 6.2.1984 petitioner was appointed as Deputy Teacher under reserved category and posted at Primary Government Girls School, Basna, Mahasamund. On 1.9.2009 a complaint was received by the Chhattisgarh State Scheduled Tribe Commission with respect to correctness of caste certificate of petitioner. The matter was handed over to the Vigilance Cell to inquire into complaint and submitting its report. During course of inquiry, petitioner produced documents in support of her caste to be 'Gond', a scheduled tribe. The Vigilance Cell after inquiry submitted report dated 6/7.1.2016 holding that the petitioner failed to produce any document prior to year 1950 showing the caste of petitioner and her forefathers as 'Gond', hence, the caste of petitioner is not clear. On receipt of the vigilance cell report, notice dated 18.3.2016 was issued to petitioner asking her to show cause as to why the caste certificate issued in her favour should not be cancelled inasmuch as the same was obtained by her fraudulently. Petitioner did not submit any reply to show-cause notice. Thereafter, petitioner was called for personal hearing on 3.12.2016 which was attended by her. Petitioner submitted copy of school leaving certificate of the year 1968 in which her caste is mentioned as 'Gond', however, she did not submit any document prior to Notification 06.09.1950 showing her caste to be 'Gond'. By the order impugned, the Committee cancelled the caste certificate of petitioner. Petitioner filed present writ petition assailing cancellation of her caste certificate and prayed for following relief:-

"1] That, this Hon'ble Court may kindly be pleased to writ/ writs, order/orders, direction/directions quashing the impugned order dated 226.12.2016 bearing No. C.G./ A.J.J./ 323/ 2009/ 2391 (ANNEXURE P/1) passed by High Power Certificate Scrutiny Committee Tribal Research and Training Institute Raipur and all the consequential actions may also kindly be quashed and the respondent authorities may kindly be directed not to take any further steps in pursuance of the order dated 26.12.2016.

2] That, this Hon'ble Court may kindly be pleased to grant any other relief (s) which is deemed fit and proper in the aforesaid facts and circumstances of the case."

3. This writ petition came up for hearing on 25.1.2017 and an interim order in favour of petitioner was passed to the effect that no coercive steps shall be taken against her pursuant to the impugned order. During existence of interim order, an order of termination of petitioner from service was passed on 27.2.2017 which led the petitioner to file an application for amendment in writ petition seeking quashing of order dated 27.2.2017 (Annexure P-10) also. However, it appears from record that after passing of the order dated 27.2.2017, petitioner initiated proceedings for contempt and based on submission made by learned counsel for petitioner herein, said contempt petition came to be disposed of directing contemnor to issue appropriate remedial order taking note of interim order passed in favour of petitioner.

4. Learned counsel for the petitioner submits that petitioner's forefathers belonged to Gond caste, they migrated from Odisha and settled down in District Mahasamund. The Competent Authority, Raipur, of the then State of Madhya Pradesh, after due verification held that petitioner belongs to the scheduled tribe community i.e. Gond, and issued the caste certificate in her favour. On the basis of said certificate, petitioner secured employment as a reserved category candidate on the post of Deputy Teacher. Upon receipt of complaint regarding caste of petitioner, the Sub-Divisional Officer (R), Mahasamund conducted an inquiry and submitted his report dated 3.3.2000 to the Collector, Mahasamund that the petitioner belongs to the reserved category of 'Gond'. After submission of report in favour of petitioner, it was not open to the High Level Caste Scrutiny Committee to further inquire into the caste status of petitioner. However, the Committee, without considering the documents submitted by petitioner showing genuineness of her social status and without assigning any reason as to why the report of the Sub-Divisional Officer (R) Mahasamund did not suit it, passed the order impugned canceling caste certificate of petitioner. He next contended that it was mandatory on the part of the respondents to have served a copy of vigilance report along with show cause notice, but the said procedure having not been followed as the petitioner was not served with copy of vigilance report at the time of issuance of show cause, therefore, there being violation of the mandate in case of Kumari Madhuri Patil vs. Additional Commissioner, Tribal Development, reported in (1994) 6 SCC 241, the entire procedure adopted by the Committee got vitiated. He submitted that the impugned order is illegal and arbitrary and has been passed in utter violation of the principle of natural justice. He submits that proper opportunity was not given to the petitioner to submit her reply, adduce evidence and on the first day of appearance of petitioner, the case has been closed for final orders. Thus, the respondents have not followed the procedure as prescribed by the Apex Court in the case of Madhuri Patil's case (supra).

5. Learned counsel for the petitioner submitted that the order passed by the Committee invalidating caste certificate of petitioner needs to be set aside on the sole ground of defect in composition of the Committee. He submits that one of the members of the Committee namely Shri Ashish Kumar Bhatt is shown to be functioning as 'Chairperson' and 'Vice Chairperson' of the Committee, which is not permissible.

6. On the other hand, learned State Counsel opposed the submissions of learned counsel for petitioner and submitted that submission of learned counsel for petitioner that opportunity of hearing was not given to petitioner is not correct. A detailed inquiry was done into the matter, notices have been issued to petitioner to which she has responded and her personal appearance was also sought for. During inquiry, petitioner did not produce any document pertaining prior to year 1950 to show that she belongs to 'Gond' caste (Scheduled Tribe). After taking into consideration the entire material placed before it including the report of Vigilance Cell, the Committee found that the petitioner does not belong to 'Gond' community and accordingly, cancelled her caste certificate. Hence, the entire procedure as laid down in the case of Madhuri Patil (supra) has been followed by the Committee before passing the order impugned. On a specific query being asked by this Court with respect to composition of the Committee, he does not dispute that the person nominated as Chairperson and Vice-Chairperson in the Committee is one and the same.

7. I have heard learned counsel for the parties and perused the documents placed on record.

8. Before entering into merits of case, it would be profitable to see whether composition of the Committee invalidating the caste certificate of petitioner was in accordance with the law or not.

9. The Supreme Court in the case of Madhuri Patil (supra) has streamlined the procedure for the issuance of social status certificates, their scrutiny and their approval. In the said judgment, the State Governments have been directed to constitute a committee of three Officers namely (1) Additional or Joint Secretary or any officer higher in rank of the Director of the concerned department (2) the Director Social Welfare/ Tribal Welfare/Backward Class Welfare as the case may be, (3) and in case of scheduled castes, another officer, who has intimate knowledge in the verification and issuance of the social status certificates, for verification of the caste certificate. Relevant portion of Para-13 of the decision in Madhuri Patil's case (supra) reads as under:-

"13..... For that purpose, it is necessary to streamline the procedure for the issuance of social status certificates, their scrutiny and their approval, which may be the following:

1. xxxx

2. xxxx

3. xxxx

4. All the State Governments shall constitute a Committee of three officers, namely, (1) an Additional or Joint Secretary or any officer higher in rank of the Director of the department concerned, (11) the Director, Social Welfare/Tribal Welfare/Backward Class Welfare, as the case may be, and (III) in the case of Scheduled Castes another officer who has intimate knowledge in the verification and issuance of the social status certificates.

10. The State Government enacted 'The Chhattisgarh Scheduled Castes, Scheduled Tribes and Other Backward Classes (Regulation of Social Status Certification) Act, 2013, which came into force w.e.f. 23.4.2013.

11. Pursuant thereto, the State Government vide Notification dated 22.8.2013 constituted the High Power Certification Scrutiny Committee at the State level for verification of caste certificates and notified that the Committee shall consists of following persons:-

No.	Nominated officers in the Committee (2)	Chairperson / Member (3)
1.	Principal Secretary / Secretary, Government of Chhattisgarh, Tribal & Scheduled Caste Development Department Commissioner / Director, Tribal Research and Training Institute, Chhattisgarh, Raipur Commissioner / Director, Tribal and Scheduled Caste Development Department, Chhattisgarh, Bilaspur. Commissioner / Director, Two officers nominated out of Joint Director/ Deputy Director/Deputy Director/ Assistant Director/ Research Officer/Assistant Research Officer, posted in Tribal Research and Training Institute, Chhattisgarh, Raipur	Chairperson
2.		Vice Chairperson
3.		Member Secretary
4.		Members

12. The Notification dated 28.8.2013 specifically mandates that verification of social status of a person shall be done through the Committee constituted in compliance of the directives of Hon'ble Supreme Court in Madhuri Patil's case (supra). The Notification lays down the composition of the Committee shall be "Chairperson, Vice-Chairperson, Member Secretary and two Members to be nominated by the Commissioner/Director among the Joint Director /Deputy Director/Assistant Director/ Research Officer/ Assistant Research Officer, posted in Tribal Research and Training Institute, Chhattisgarh, Raipur". According to this Notification, the "Commissioner/Director, Tribal Research and Training Institute Chhattisgarh, Raipur" will be eligible to be the Vice-Chairperson of the Committee. The officers of the particular departments, as mentioned in the Committee, are ex-officio members of the Committee.

13. The composition of the Committee which canceled the caste certificate of the petitioner herein by the impugned order is thus:-

1. Ashish Kumar Bhatt Chairperson

2. Ashish Kumar Bhatt Vice Chairperson

3. Chandrakant Uikey Member Secretary

4. G.M. Jha Member

5. R.S. Tandon Member

14. From the above it is seen that composition of the Committee constituted by the State Government by the particular officer holding particular post are ex-officio members of the Committee. The quorum of the Committee who verified the caste certificate of the petitioner, consists of Shri Ashish Kumar Bhatt, the then Secretary, Tribal & Scheduled Castes Development Department, Government of Chhattisgarh, who was 'Chairperson' of the Committee and also acted as 'Vice Chairperson'. As such, the verification, in fact, was done by the Committee of five members, one acting in dual capacity. It is just impermissible because the Vice Chairperson of the Committee had to be the Commissioner/Director, Tribal Research and Training Institute Chhattisgarh, Raipur. On principle, one person cannot act in dual capacity and cannot be a mixture of two characters.

15. In the Notification dated 22.8.2013 it is expressly made clear that the Committee shall consists of five members and out of which, the Vice Chairperson of the Committee must be the Commissioner/ Director, Tribal Research and Training Institute Chhattisgarh, Raipur. The Notification nowhere authorizes or empowers the Chairperson of the Committee to discharge the function of Vice-Chairperson apart from his functions. Thus, there is clear intent to make a distinction between 'Chairperson' and 'Vice Chairperson' in the Notification dated 22.8.2013 and the State Government presumed to have its reason for making this specific distinction for the nomination of the members of the Committee including Vice-Chairperson.

16. The Hon'ble Supreme Court in case of Madhuri Patil (supra) while laying down the procedure for scrutiny of caste certificate etc. has categorically held that verification of the caste certificate shall be done by the properly constituted caste scrutiny committee. A 'properly constituted' Committee means that one specified in Notification dated 22.8.2013. When the Hon'ble Supreme Court has categorically laid down the parameters to be followed while scrutinizing a caste certificate and the Committee is also constituted by the State Government in consonance with the directives of Hon'ble Supreme Court in Madhuri Patil's case (supra), any such deviation therefrom would in effect nullify the entire proceedings.

17. To hold the inquiry impartially and fairly, it is necessary that the Committee must be constituted in terms of the Notification dated 22.8.2013, that is to say, Chairperson, Vice Chairperson, Member Secretary and Members of the Committee should be different persons, as mentioned in the Notification dated 22.8.2013 because each of the Committee members has his own role to play drawing from his experience and knowledge and it is the application of mind of all the members, will decide the fate of inquiry. If the composition is not complete as notified, it may result in imbalance in the Committee and may lead to a skewed outcome. It is well settled that when a thing is required to be done in a particular manner then it must be done in that manner only. In the matter of Nazir Ahmed v. King Emperor, reported in AIR 1936 PC 253 (2), it was observed that where a power is given to do a certain thing in a certain way, the thing must be done in that way or not at all. Other methods of performance are necessarily forbidden. Hence, in the opinion of this Court, one member of the Committee cannot act in dual capacity.

18. The composition of Committee for verification of social status certificate of petitioner being not in conformity with the Notification dated 22.8.2013, renders all subsequent steps invalid. It is well said axiom that "when the foundation falls, the edifice which has been developed on the foundation, must go."

19. Being so, for want of requisite quorum constituting a High Level Certification Scrutiny Committee, as prescribed in the Notification dated 22.8.2013 issued in terms of the decision of Hon'ble Supreme Court in case of Kumari Madhuri Patil's case (supra), the proceeding initiated against the petitioner by the Committee which culminated into passing of impugned order invalidating her caste certificate, is not sustainable since it has not been passed by the Committee having required quorum and therefore, the same is liable to be set aside.

20. In the above circumstance, I am of the considered opinion that there is no need to advert to all other questions, which had been argued by learned counsel for the respective parties, touching the merits and demerits of the matter.

21. In the result, writ petition is allowed. Impugned order is quashed. The matter is remanded back for fresh consideration by the properly constituted High Power Caste Scrutiny Committee in conformity with the Notification dated 22.8.2013 issued pursuant to the decision of Hon'ble Supreme Court in case of Madhuri Patil (supra) and to pass fresh order after providing opportunity of hearing to the petitioner as envisaged under the Act of 2013 and the Rules of 2013.

22. Certified copy as per rules.