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Date: 24/08/2025

Jyostnamayee Mishra Vs State Of Odisha And Ors

Court: Supreme Court Of India

Date of Decision: Jan. 20, 2025

Acts Referred: Constitution of India, 1950 â€" Article 14, 16, 309

Hon'ble Judges: J.K. Maheshwari, J; Rajesh Bindal, J

Bench: Division Bench

Advocate: Siddhartha Chowdhury, Shibashish Misra

Final Decision: Dismissed

Judgement

Rajesh Bindal, J",

1. This Court had been called upon to examine the validity of an order passed by the Court below where the parties failed to produce proper,

documents or annexed incorrectly typed documents. This does not happen in isolation, rather is a routine, which sometimes results in miscarriage of",

justice in case the issues are not examined in detail with proper assistance of the parties, especially Ã, the State where it is party to the lis. It may also",

put the Court to ridicule.,

2. The challenge in the present petition is to the order of the High Court $\tilde{A}\phi\hat{a}$, $\neg \ddot{E}\omega$ High Court of Orissa at Cuttack $\tilde{A}\phi\hat{a}$, $\neg \hat{a}$, ϕ dated 12.10.2022 passed in Writ,

Petition $\tilde{A}\phi\hat{a},\neg \tilde{E}\omega$ Writ Petition Civil (OAC) No.18463 of 2017 $\tilde{A}\phi\hat{a},\neg \hat{a},\phi$ filed by the State where the order passed by the Tribunal $\tilde{A}\phi\hat{a},\neg \tilde{E}\omega$ Orissa Administrative,

Tribunal, Bhubaneshwar \tilde{A} ¢ \hat{a} , $\neg\hat{a}$,¢ dated 08.01.2016 in an application \tilde{A} ¢ \hat{a} , $\neg\ddot{E}$ ∞ O.A. No.1696 of 2010 \tilde{A} ¢ \hat{a} , $\neg\hat{a}$,¢ filed by the petitioner was set aside.",

3. An interesting issue which arises is as to whether an employee in an establishment is entitled to claim promotion on a post for which he does not fall,

in the feeder cadre and the post is required to be filled up 100% by way of direct recruitment? Another important issue is whether a vacancy meant,

for direct recruitment can be filled up merely by issuing a circular in the establishment and not by issuing an advertisement calling application from the,

eligible candidates from public at large?,

4. The petitioner herein was working as a peon with respondent-State. She was appointed as such in the year 1978. The petitioner filed a,

representation dated 07.01.1999 to be appointed to the post of Tracer.,

5. While the said representation was pending, the petitioner filed O.A. No.628(C) of 1999 before the Tribunal at Cuttack. The same was disposed of",

at admission stage vide order dated 26.03.1999, directing the respondent therein to dispose of her representation within these months from date of",

receipt of order. Pursuant to this, vide letter dated 05.07.1999 respondent communicated to the petitioner that the post of Tracer will not be filed up on",

promotion from the lower category of post since it is not a promotional post and vacancy of Tracer will be filed up in due course by conducting the,

interview.,

6. The petitioner filed another application bearing O.A. No.I126(C) of 2002 before the Tribunal inter alia seeking for the intervention of the Tribunal,

against the discriminatory action of the respondent authorities with regard to her promotion to the post of Tracer. The said O.A. was later transferred.

to the Principal Bench of the Tribunal at Bhubaneshwar and was registered as O.A. No.742 of 2009.,

7. Learned Tribunal vide order dated 27.09.2010 disposed of the said O.A. directing the respondent to consider the case of the petitioner along with,

similarly placed Class-IV Employees for their promotion to the post of Tracer against available future vacancy within a period of three months from,

the date of communication of the order.,

8. Vide order dated 23.11.2010, passed in compliance to the order of the Tribunal dated 27.09.2010 passed in the Application $\tilde{A}\phi\hat{a}$, $\neg \tilde{E}\omega O.A.$ No.742 of",

 $2009\text{\AA}\phi\hat{a}, \neg\hat{a}, \phi$ filed by the petitioner, her representation for appointment on the post of basic level Tracer was rejected due to ban on recruitments imposed",

by the Finance Department ââ,¬ËœOffice Memorandum No.10954 dated 14.03.2001ââ,¬â,¢..

9. In the third round of litigation, in the Application $\tilde{A}\phi\hat{a}$, $\neg \tilde{E}\infty O.A.$ No.1696 of 2010 $\tilde{A}\phi\hat{a}$, $\neg \hat{a}$, ϕ filed by the petitioner before the Tribunal impugning the order dated",

23.11.2010, vide order dated 08.01.2016, the respondent was directed to promote/appoint the petitioner on the post of Tracer against any vacant post."

In case no post is available, then the last person so promoted, after the direction was issued in the earlier O.A. filed by the petitioner, be reverted.",

Strangely enough to note here that no person was impleaded as party, who may be affected by the order passed by the Tribunal in case benefit is",

given to the petitioner. A Review Petition bearing R.P. No.28 of 2016 preferred by Respondent therein, was rejected vide order dated 28.02.2017.",

10. Aggrieved against these orders passed by the Tribunal, the State preferred Writ Petition No.18463 of 2017 before the High Court. The argument",

raised was that the petitioner was not eligible for the post of Tracer in terms of paragraph 3(d) of the Letter No.4775 dated 26.02.1980 issued by the,

Works Department. Hence, she was not found to be eligible. The orders dated 08.01.2016 and 28.02.2017 passed by the Tribunal were set aside. As",

the retiral benefits had been extended to petitioner for the post of Peon, the High Court disposed of the Writ Petition accordingly.",

10.1 We are constrained to note at this stage that the Rules namely Sub-ordinate Architectural Service Rules, 1979, (hereinafter $\tilde{A}\phi\hat{a},\neg\hat{A}$ "1979 rules $\tilde{A}\phi\hat{a},\neg$) as",

framed in exercise of powers conferred under the proviso to Article 309 of the Constitution of India and notified in the official Gazette on 25.07.1980.

vide notification No.4773- E-IXR-1/80-E were sought to be referred by the learned counsel appearing before the High Court as Letter No.4775 dated,

26.02.1980 issued by the Works Department, and without perusing the proper document, even the High Court has referred those in the judgment in the",

same manner.,

11. Learned counsel for the petitioner argued that the High Court, while accepting the Writ Petition of the State, had wrongly quoted paragraph 3(d) of",

Letter No.4775 dated 26.02.1980 in which the qualifications for the post of Tracer have been mentioned. The qualification as per paragraph 3(d),

required is the experience of 02 years in tracing from blue printing or a certificate of draftsmanship from the Industrial Training Institution. Learned,

counsel argued that the petitioner possesses the qualification as she had undergone the course of Tracer Training of 03 months with Institute of.

Survey and Mining Technology, Bhubaneshwar for which a certificate was granted on 22.09.1997. The petitioner is fully qualified for the post, but she",

was not called for the interview, and the findings are erroneous. It is the case of the petitioner that there being an error apparent on record regarding",

qualification, as such the impugned order passed by the High Court deserves to be set aside and that of the Tribunal be restored.",

12. It was further argued, earlier the petitioner was called for interview for the post of Tracer in the year 1991 but was not successful. Thereafter, she",

was again called for interview on 16. 03.1999 which was postponed. Other similarly placed employees, namely, Mr. Lalatendu Rath and Ms. Jhinarani",

Mansingh were promoted as Tracer from the post of Peon, vide order dated 28. 06.1999. Hence, looking at the discrimination also the petitioner $\tilde{A}\phi\hat{a}, \neg\hat{a}, \phi s$ ",

case deserves to be considered.,

13. On the other hand, the stand taken by the learned counsel for the respondent was that the petitioner is not eligible for promotion from the post of",

Peon to the post of Tracer as per the letter dated 26.02.1980. It is argued that the case has rightly been considered and finding no merit therein, the",

High Court had set aside the order passed by the Tribunal.,

14. A perusal of the document annexed as Annexure P-2 along with the petition gives it a color of statutory rules but not typed in a proper manner.,

During the course of arguments, learned counsel for the parties were asked to apprise the Court about the relevant statutory rules applicable for",

recruitment/promotion for the post of Tracer.,

15. Learned counsel for the State had produced a copy of the Gazette Notification and the typed copy of 1979 Rules. While referring to the aforesaid,

Rules, the submission was that the petitioner does not have a case made out for promotion because the Rules do not permit promotion to the post of",

Tracer as the petitioner is not qualified for the post of Tracer. She neither has experience nor a certificate of draftsmanship from an Industrial,

Counselââ,¬â,,¢s True Typed Copy,Orissa Government Gazette

The 26thÃ, February, 1980

No.4775Ã, E-IRA-1/80-E-Ã, In exerciseÃ,

ofÃ, theÃ, power conferredÃ, byÃ, theÃ,

provisionÃ, to Article 309 of the Constitution of

India. The governor of Orissa in pleasedÃ,

toÃ, makeÃ, theÃ, following rules for the

regulation or recruitment. Ã, Ã, Promotion

Ã, Ã, and otherÃ, Ã, conditionÃ, Ã, ofÃ, Ã,

serviceÃ, Ã, or thisÃ, Ã, orÃ, Ã, this

Ã, Ã, isÃ, Ã, aÃ, Ã, subordinate architectural

service namely:","The 26thÃ, February, 1980

No. 4773-E-IXR-1/80-E. ââ,¬" In

exercise Ã, Ã, Ã, of Ã, Ã, Ã, the Ã, Ã, Ã, powers

conferredÃ, Ã, byÃ, Ã, theÃ, Ã, provisoÃ, Ã, to

Article 309 of the Constitution of India, the

GovernorÃ, of Orissa is pleasedÃ, toÃ,

makeÃ, theÃ, following rules for the regulation

of recruitment, Ã, Ã, promotion Ã, Ã, and other

condition of service of the OrissaÃ, Ã, Ã, Ã, Ã, Ã,

Ã, Ã, Subordinate Architectural Service,

namely:-

Method of Recruitment and Condition of

Service Rules, 1979.

1.Ã, Ã, Ã, Ã, ShortÃ, Ã, Ã, Ã, titleÃ, Ã, Ã, Ã, and commencement

- (1) these rules may be called or a
- $\tilde{\mathsf{A}},\,\tilde{\mathsf{A}},\,\mathsf{Subordinate}\,\,\tilde{\mathsf{A}},\,\mathsf{Architectural}\,\,\mathsf{Service}$

Rules, 1979.

2) They shall come into force at once.

ProvidedÃ, thatÃ, nothingÃ, inÃ, these

rulesÃ, Ã, shallÃ, Ã, beÃ, Ã, constructedÃ, Ã,

as affectingÃ, Ã, orÃ, Ã, invalidating

appointmentsÃ, alreadyÃ, madeÃ, or

ordersÃ, Ã, alreadyÃ, Ã, issuedÃ, Ã, byÃ, Ã,

the competentÃ, authorityÃ, &Ã, allÃ, such

appointmentsÃ, andÃ, ordersÃ, shall be

deemed or have been made orA, issuedA,

underÃ, these appropriateÃ, provisionsÃ, ofÃ,

these rules", "Method Ã, of Ã, recruitment Ã, and condition of

service Rules, 1979.

1.Ã, Ã, Ã, Ã, ŠhortÃ, Ã, Ã, Ã, titleÃ, Ã, Ã, Ã, and

commencement-(1)Ã, TheseÃ, rules

may Ã, be Ã, called Ã, the Ã, Orissa

SubordinateÃ, Ã, Ã, Ã, Architectural Service

Rules, 1979.

2) They shall come into force at once:

ProvidedÃ, thatÃ, nothingÃ, inÃ, these rules,

Ã, Ã, shallÃ, Ã, beÃ, Ã, construedÃ, Ã, as

affectingÃ, Ã, orÃ, Ã, invalidating

appointmentsÃ, alreadyÃ, madeÃ, or

ordersÃ, Ã, alreadyÃ, Ã, issuedÃ, Ã, byÃ, Ã,

the competent authority and all suchÃ,

appointmentsÃ, andÃ, orders shallÃ, beÃ,

deemedÃ, toÃ, haveÃ, been made or issued

under the appropriateÃ, provisionsÃ, ofÃ,

these rules.

- 2. Definition:
- a)Ã, DepartmentÃ, Ã, meansÃ, Ã, Govt. in

Works Department.

- b) GovernmentÃ, meansÃ, Govt. of Orissa
- c)Ã, Service Ã, Ã, means Ã, Ã, Orissa

ArchitecturalÃ, Ã, service (Non-Gazetted)Ã,

consisting of Ã, Ã, Ã, Ã, Ã, Ã, Å, Architectural

Draftsmen, Ã, Ã, Ã, Ã, Head

Draftsmen, Ã, Ã, Ã, Ã, Ã, Asst. Architectural

Ã, Ã, Draftsman and Tracers under the Roads

and Buildings Wing

d) State Ã, means Ã, State Ã, of Orissa", "2.Ã, Ã, Definition-Ã, Ã, (a)Ã, Ã, 'Department'

meansÃ, Ã, GovernmentÃ, Ã, inÃ, Ã, Works

Department.

(b)Ã, Ã, 'Government'Ã, Ã, means Government

of Orissa.

(c)Ã, 'Service'Ã, meansÃ, Ã, theÃ, Orissa

Architectural Ã, Ã, Service Ã, Ã, (Non-

gazetted),Ã, Ã, Ã, consistingÃ, Ã, Ã, of

ArchitecturalÃ, Ã, Draftsman,Ã, Ã, Head

Draftsman, Ã, Ã, Ã, Ã, Ã, Assistant

Architectural Ã, Draftsman Ã, and Tracers

under the Roads & Buildings Wing.

(d) 'State' means State of Orissa.

2.Ã, PositionÃ, ofÃ, theÃ, service-Ã, The

service Ã, Ã, Ã, shall Ã, Ã, Ã, consist Ã, Ã, Ã, of

following categories of officials, namely.

Category-I: Ã, Ã, Architectural

Draftsmen, Ã, Ã, Ã, Ã, Ã, Ã, Ã, Asst.

ArchitecturalÃ, Ã, Draftsmen, Tracers in the

Architect BranchÃ, inÃ, theÃ, officeÃ, ofÃ,

the ChiefÃ, Ã, EngineerÃ, Ã, RoadsÃ, Ã, and

Buildings.

Category-II:Ã, Ã, Ã, Ã, Ã, Ã, Ã, Head

Draftsmen, Ã, Asst. Ã, Ã, Draftsmen & Ã, Ã,

TracersÃ, Ã, inÃ, Ã, theÃ, Ã, Drawing

BranchesÃ, in the office ofÃ, the ChiefÃ,

Engineer, Ã, Roads Ã, and Buildings.

Category-III:Ã, Draftsmen andÃ, TracersÃ,

inÃ, theÃ, officeÃ, of theÃ, Ã, Ã,

Ã, Ã, Ã, Superintending Engineers Ã, and

Ã, Executive EngineersÃ, underÃ, RoadsÃ,

and Buildings Wing.", "3.Ã, CompositionÃ, ofÃ, theÃ, service- TheÃ,

serviceÃ, shallÃ, consistÃ, ofÃ, the following

categories of officials, namely:-

Category Ã, I Ã, ââ,¬" Ã, Architectural

Draftsman, Ã, Ã, Ã, Ã, Ã, Assistant

ArchitecturalÃ, Ã, Ã, Draftsman, TracersÃ,

inÃ, theÃ, ArchitectÃ, Branch in the office of

the Chief Engineer, Roads & Buildings.

CategoryÃ, IIÃ, ââ,¬"Ã, HeadÃ, Draftsman,

Assistant Draftsman and Tracers inÃ, theÃ,

DrawingÃ, BranchesÃ, inÃ, the officeÃ, Ã,

ofÃ, Ã, theÃ, Ã, ChiefÃ, Ã, Engineer, Roads &

Buildings.

CategoryÃ, Ã, IIIÃ, Ã, ââ,¬"Ã, Ã,

DraftsmanÃ, Ã, and Tracers in the officeÃ, Ã,

ofÃ, Ã, the SuperintendingÃ, Ã, EngineersÃ, Ã,

and Executive Ã, Ã, Engineers Ã, Ã, under

Roads & Buildings Wing.

4.Ã, RecruitmentÃ, TheÃ, recruitment to the

service shall be made-

(a) by direct recruitment in accordance with the Rules 5 and 7.

(b)Ã, Ã, byÃ, Ã, promotionÃ, Ã, ofÃ, Ã, officials alreadyÃ, Ã, inÃ, Ã, serviceÃ, Ã, in accordance with the Rule 6.

Direct Recruitment And

Percentage Of Recruitments.

1.

a)Ã, Ã, 50 percent of the vacancies, shall be filled in direct recruitmentÃ, Ã, toÃ, Ã, theÃ, Ã, postÃ, Ã, of theÃ, ArchitecturalÃ, Draftsman under Category I on a result ofÃ, Ã, competitiveÃ, Ã, testÃ, Ã, toÃ, Ã, be conductedÃ, Ã, byÃ, Ã, the appointing authority.

b)Ã, 50Ã, percentÃ, ofÃ, theÃ, vacancies shallÃ, beÃ, filledÃ, inÃ, byÃ, direct recruitmentÃ, Ã, inÃ, Ã, theÃ, Ã, postÃ, Ã, of AssistantÃ, Ã, Ã, Architectural Draftsmen under Category I onÃ, aÃ, resultÃ, ofÃ, aÃ, competitive testÃ, toÃ, beÃ, conductedÃ, byÃ, the appointing authority c)Ã, Ã, 50Ã, percentÃ, ofÃ, theÃ, vacancies shallÃ, beÃ, filledÃ, inÃ, byÃ, direct recruitmentÃ, Ã, inÃ, Ã, theÃ, Ã, postÃ, Ã, of AssistantÃ, Ã, DraftsmenÃ, Ã, under Category II.

d)Ã, 50Ã, percentÃ, ofÃ, theÃ, vacancies shallÃ, beÃ, filledÃ, inÃ, byÃ, direct recruitmentÃ, Ã, inÃ, Ã, theÃ, Ã, postÃ, Ã, of DraftsmenÃ, Ã, underÃ, Ã, category III.
e)Ã, All posts of Treasures under

categories $\tilde{A},\,I,\tilde{A},\,II,\tilde{A},\,and \tilde{A},\,III\tilde{A},\,shall$ be

 \tilde{A} , filled \tilde{A} , in \tilde{A} , by \tilde{A} , direct recruitment.

f) TheÃ, competitiveÃ, testÃ, forÃ, all these

three categories of post shall be separated from

each other and shall be conductedÃ, Ã, byÃ, Ã,

the appointing authorities", "5. Ã, Ã, Direct Ã, Ã, recruitment Ã, Ã, and

percentageÃ, ofÃ, recruitment (1)(a) 50Ã,

perÃ, centÃ, ofÃ, the vacancies, shall be filled

in by direct recruitment to the posts Ã, Ã, Ã, of

Ã, Ã, Ã, Architectural Draftsman under

category I onÃ, aÃ, resultÃ, ofÃ, competitive

test to be conducted by the appointing

authority.

(b) 50 per cent of the vacancies shallÃ, beÃ,

filledÃ, inÃ, byÃ, direct recruitmentÃ, toÃ,

theÃ, postsÃ, of AssistantÃ,

Ã, Ã, Ã, Architectural Draftsman under

category I onÃ, aÃ, resultÃ, ofÃ, competitive

test to be conducted by the appointing

authority.

(c)Ã, 50 per cent of the vacancies shallÃ,

beÃ, filledÃ, inÃ, byÃ, direct recruitmentÃ,

toÃ, theÃ, postÃ, of AssistantÃ, DraftsmanÃ,

under category II.

(d) 50 per cent of the vacancies shallÃ, beÃ,

filledÃ, inÃ, byÃ, direct recruitmentÃ, toÃ,

theÃ, postÃ, of DraftsmanÃ, underÃ,

category III.

(e) Ã, AllÃ, postsÃ, ofÃ, TracersÃ, under

categories I,Ã, II and III shall be filled in by

direct recruitment.

(f) TheÃ, competitiveÃ, testÃ, forÃ, all

theseÃ, Ã, threeÃ, Ã, categoriesÃ, Ã, of posts,Ã, Ã, shallÃ, Ã, beÃ, Ã, separated fromÃ, eachÃ, otherÃ, andÃ, shall be Ã, Ã, conducted Ã, by Ã, Ã, the appointing authorities. (2) Ã, A candidate Ã, for direct recruitmentÃ, toÃ, theÃ, service shall Ã, not Ã, ordinarily Ã, be underÃ, twenty-oneÃ, yearsÃ, of ageÃ, Ã, andÃ, Ã, overÃ, Ã, twenty-five yearsÃ, Ã, ofÃ, Ã, ageÃ, Ã, onÃ, Ã, theÃ, Ã, 1st AugustÃ, ofÃ, theÃ, recruitment yearÃ, ofÃ, recruitment. Provided that the maximum age-limit in case of a candidate A, belonging Ã, to Scheduled Ã, Ã, Castes Ã, Ã, and ScheduledÃ, TribesÃ, shallÃ, be 28Ã, Ã, yearsÃ, Ã, andÃ, Ã, inÃ, Ã, caseÃ, Ã, of candidateÃ, alreadyÃ, in GovernmentÃ, service,Ã, shall beÃ, Ã, 35Ã, Ã, years.Ã, Ã, Preference mayÃ, Ã, beÃ, Ã, givenÃ, Ã, toÃ, Ã, theÃ, Ã, ex- Military personnel. 3) Ã, (a) A candidate for the post ofÃ, ,"ArchitecturalÃ, Draftsman under category I shall be a pass in Intermediate in Architecture Ã, Ã, (recognised course)Ã, orÃ, twoÃ, yearsÃ, study inÃ, Ã, anyÃ, Ã, recognisedÃ, Ã, School orÃ, CollegeÃ, ofÃ, Architecture with 3 years' experience in an Architect's Office or passed in Draftsman course in any technical institution with five years' experience in Architectââ,¬â,,¢s Office.

(b) A candidate for the post of Assistant

Architectural Draftsman under category I, shall have two years study in any recognised School

or College of Architecture with one year office experience in an Architect's Office or passed the Draftsman course in any technical institution with two years' experience in any Architect's Office.

- (c) A candidate for the post of Assistant

 Draftsman under category II and Draftsman,
 category III, shall be matriculate with a
 certificate of passed Draftsmanship from
 Industrial Training Institution.
- d) Candidates for the posts of Tracer under categories I, II and III shall be matriculates with experience of two years in tracing from blue printing or a certificate of Draftsmanship from Industrial Training Institution.
- 4) A candidate must not have more than one spouse living and further in case of lady candidate, she must not have married a person who has a wife living: Provided that the State Government may if satisfied that there are special reasons for doing so exempt from the operation of this clause.
- 2. A candidate for direct recruitment to the service shall not ordinarily be under twenty one years of age and over twenty five years of age on the 1st August of the recruitment year of recruitment. Provided that the maximum age limit in case of Candidate belonging to scheduled castes and Scheduled Tribes shall be 28 years in case of candidate already in government service shall be 35 years.

 Preference may be given to the EX- Military

personnel.","6. (1) Promotion and percentage of promotion-

(a) 50 per cent of the posts of Architectural

Draftsman, shall be filled in by promotion

from among the suitable Assistant

Architectural Draftsman working in Architect

Branch.

(b) All posts of Head Draftsman, shall be filled

in by promotion from among the suitable

Assistant Draftsman working in the Drawing

Branch.

(c) 50 per cent of the posts of AssistantÃ,

Architectural Draftsman shall be filled in by

promotion from the Tracers working in the

Architect Branch.

d) 50 per cent of the posts of Assistant

Draftsman shall be filled in by promotion from

the Tracers working in the Drawing

Branches.

(2) No official shall ordinarily be eligible for

promotion to the service-(i) Unless he passes

the departmental test to be prescribed for the

post held by him at the time of promotion, (ii)

Unless he maintains a good record of service

which will be judged on the basis of C. C.

Rolls.

(3) The period of probation shall be one year in

case of officials appointed by promotion which

shall count from the date on which they join

their new posts.

(4) The appointing authority may extend the

period of probation for such further period as

he may deem fit and if after the extended

period of probation, the promotee is found unsuitable he may be reverted.

- 3. a) A candidate for the post of architectural draftsman under Category I shall be a pass in Intermediate in Architecture (recognized or college of Architecture with 3years experience in an Architect's officeror passed in Draftsman course in a Technical Institution with fiveyears experience in an Architect's office.
- b) A candidate for the post of Assistant

 Architectural Draftsman under Category I shall
 have two years of study in any recognized
 school or college of Architecture with Iyear
 office experience in an Architect's office or
 passed the Draftsman course in any Technical
 Institution with two years of experience in any
 architect's office.
- c) A candidate for the post of Assistant

 Draughtsman under Category II and Draftsman

 Category III shall be matriculated with a

 certification of passedDraftsmanship from an

 Industrial Training Institution.
- d) Candidates for the posts of Tracer under categories I , II and III shall be matriculates with experience of 2 years in tracing blueprinting or a certificate of drops

 Draftsmanship from the Industrial Training

 Institution.","7. Method of recruitment for direct candidate-
- (1) Direct recruitment to the service shall be made by a competitive test to be prescribed and conducted by the Chief Engineer, Roads & Buildings in consultation with Government

Architect.

- (2) The authority shall issue advertisement in the local newspapers and Orissa Gazette inviting application in a prescribed form along with other certificates including certificates that they have passed Oriya up to middle class standard and testimonials as may be considered necessary by the authority.
- (3) On examination of the applications, the authority shall call for the written test as well as for a viva voce on the basis of which a list of successful candidates, arranged in order of merit, shall be prepared. The list so prepared, shall be followed till completion of one year.
- (4) The authority thereafter shall issue appointments to the successful candidates against the vacant posts to be filled in by direct recruitment.
- (5) At the time of joining, the candidates shall produce the necessary certificates of physical fitness from the medical practitioner.
- Ã, 6) The name of the candidate, who does not accept the post offered within the time-limit specified in the order of appointment, shall be struck off from the list.
- 7) All appointments under direct recruitment shall be made on probation for a period of two years from the date a candidate joins his appointment and if during the period of probation, candidate's work and conduct is found unsatisfactory, the authority may either discharge him from service or may extend the

period of probation as they may think fit.

- 4. A candidate must not have more than one spouse living and further in case of lady candidate she must not have married a person who has a wife living. Provided that the state government may if satisfied that there are special reasons for doing so exempt from the operation of this clause.","8. Seniority and confirmation-
- Ã, (a) The seniority of the candidates directly recruited shall be determined with reference to their position in the list of successful candidates and seniority of the promotee officials shall also be determined with reference to their position in the list of final selection to be prepared by the Departmental authorities but the promotee officials shall be considered senior to the candidates directly recruited when direct recruitment and promotion are made during the same year.
- (b) A probationer shall be confirmed at the end of the period of probation if he is considered fit for confirmation by the appointing authority subject to availability of confirmed posts.
- 6. i) Promotion and percentage of promotion a)50 percent of the post of ArchitecturalDraftsman shall be filled in by promotion from among the suitable Assistant ArchitecturalDraftsman working in architect branch.
- b) All posts of head draftsman shall be filled promotion from among the suitable Assistant Draftsman working in the Drawing Branch.
- c) 50 percent of the posts of Assistant

Architectural Draftsman shall be filled in by promotion from the Tracer in the Architect

Branch d) 50percent of the posts of Assistant

Draughtsman shall be filled in by promotion from the Traces working in the Drawing

Branches.

- No official shall ordinarily be eligible for promotion to the service.
- Ã, I) Unless he passes the department test to be prescribed for the post held by him at the time of promotion.
- II) Unless he maintains a good record of service which will be judged on the basis of C.
- C. Rolls.
- 3. The period of promotion shall be one year in case of office appointed by promotion which shall count from the date on which they join their new posts.
- 4. The appointing authority main extend the period of probation for such further period as it may does fit after the extended period of promotion the promotion is found unsuitable he may be reverted.
- Method Of Recruitment For Direct
 Candidate.
- 10. Direct recruitment to the service shell be made by a competitive test to be prescribed and conducted by the Chief Engineer, Roads & Buildings in consultation with Government Architect.
- 11. The authority shall issue advertisement in The local newspaper ""The Orissa Gazette

inviting application in a prescribed form a long with other certificates including certificate that they have passed Oriya up to middle class standard and testimonials as may he consider necessary by the authority.

12ââ,¬ÂlIn execution of the application the authorities shall call for the written test as well as for a Viva voice on the basis of which in list of successful candidates arranged in order of merit shall be announced. The list so prepared shall be followed till completion of one year 13. The authority there after shall issue

- appointment to the successful candidates against the vacant post to be filled in by direct recruitment.
- 14. At the time of joining the candidates shall produce the necessary certificate of physical fitness from medical practitioners.
- 15. The name of the candidate who does not accept the post offered within the time limit specified in the order of appointment shall be struck of from the list.
- 16. All appointments under direct recruitment
 shall be made on probation for a period of 2
 years from the date of candidate joints his
 appointment and if during the period of
 probation candidates work and conduct is found
 unsatisfactory the authority may either
 discharge him from service or may extend the
 period of probation as they may think fiit","9. Other conditions of serviceOther conditions
 of service such as leave, pension, pay,
 allowance, provident fund, etc., shall be

regulated by rules applicable to the members of other subordinate non-Gazetted services under State Government from time to time.

- 17. Seniority and confirmation:
- c) The seniority of the candidate directly recruited shall be determined with reference to their position in the list of successful candidates and seniority of the promoting officials shall also be determined with references to their position in the list of final selection to be prepared by the departmental authorities but the promoter official shall be considered senior to the candidates directly recruited when direct recruitment and promotion are used during the same year.
- d) A probation shall be confirmed at the end of the period of probation if he is considered fit for consideration by the appointing authority subject to available of confirmed posts.",

18.Other conditions of service: Other conditions is service such as leave pension, pay allowance, provident fund etc., shall be regulated by rules applicable to themembersof other subordinate gazetted service under State Government from time to time",

BUY ORDER OF THE GOVERNOR A.C.

PADHI ENGINEER- IN -CHIEF -

CUMSECT. TO GOVT. OF ORISSA.

///TRUE TYPED COPY///

Ã, [sic]",

relief was written by the petitioner on 30.12.1990 to the Minister of Works and U.D. Department, Orissa (Annexure P-9). Vide letter dated",

09.03.1999 (Annexure P-13) Peons including the petitioner working in the department were called for appearance in the test on 16.03.1999 for the,

post of Tracer. Nothing has been mentioned as to the result of this test.,

24. At Annexure P-14 and 15, there are two letters dated 28.06.1999 vide which Miss Jhina Rani Mansingh and Sri Lalatendu Rath were appointed as",

Tracer on promotion basis. From the aforesaid letters, it is evident that they were promoted as Tracer, but on which post they were working is not",

mentioned. Their names are not mentioned in the letter dated 09.03.1999 vide which documents of Peons working in the Department were forwarded,

for consideration against the post of Tracer.,

25. It was at this stage that the petitioner filed O.A. No.628(C) of 1999. The Tribunal vide its order dated 26.03.1999 disposed of the application at,

admission stage, directing the respondent to dispose of her representation within three months from date of receipt of order. Entitlement of the",

petitioner to the relief was required to be considered before direction is issued to the authorities to decide the representation. The Tribunal failed to,

apply its mind on this issue at that stage. Pursuant to this, vide letter dated 05.07.1999, the respondent communicated to the petitioner that the post of",

Tracer is not to be filed up on promotion from the lower category of post, since it is not a promotional post and vacancy of Tracer will be filed up in",

due course by conducting an interview. As wrong action by the authorities is root cause of lot of avoidable litigation and other Peons may have been,

promoted from the post of Peon to Tracer, aggrieved by the respondentââ,¬â,¢s decision, the petitioner again filed a representation dated 30.01.2001 for",

redressal of her grievance and sought promotion on higher post considering her qualification and experience.,

26. The petitioner filed another application bearing O.A. No.I126 (C) of 2002 before the Tribunal inter alia praying for the intervention of the Tribunal,

against the discriminatory action of the respondent authorities with regard to her promotion to the post of Tracer. The aforesaid O.A. filed by the,

petitioner was transferred from Cuttack to the Principal Bench of the Tribunal at Bhubaneshwar which was disposed of vide order dated 27.09.2010.,

It was the admitted case of the petitioner before the Tribunal that there are no specific Rules for promotion from Class IV to the post of Tracer but,

there are precedents available, hence, in the absence of any rule the precedents should be followed. As is evident from paragraph 6 of the aforesaid",

order, this fact was not disputed by the learned counsel for the State. He had failed to place before the Tribunal the 1979 Rules, which clearly deal",

with the recruitment to the post of Tracer. Direction was given by the Tribunal to consider the case of the petitioner along with other similarly situated,

Class IV employees for promotion to the post of Tracer.,

27. The representation was rejected by the Chief Engineer vide order dated 23.11.2010 on account of ban on recruitments imposed by the Finance,

Department. The order was challenged by the petitioner before the Tribunal by filing O.A. No.1696 of 2010. Strange enough to note that, in the",

counter affidavit filed by the State to the above O.A. filed by the petitioner before the Tribunal, not a single line has been mentioned that the post of",

Tracer is to be filled up only by way of direct recruitment and not promotion in terms of 1979 Rules. The Tribunal, noting the history that there were",

two earlier appointments on the post of Tracer by way of promotion and that even the petitioner was earlier considered; the petitioner $\tilde{A}\phi\hat{a}$, $-\hat{a}_{n}\phi$ s case,

having not been considered on account of ban imposed on recruitment, disposed of the O.A., quashing the order dated 23.11.2010 and directing the",

respondents to consider the case of the petitioner for promotion to the post of the Tracer against any vacant post. In case no post is available, then",

reverting the last promoted person after direction in the earlier O.A. No.742 of 2009 filed by the petitioner. As the State failed to point out that the,

1979 Rules govern recruitment to the post of Tracer, the Tribunal also did not notice the same and went on with the direction to consider the case of",

the petitioner for promotion. The order passed by the Tribunal was challenged by the State before the High Court.,

28. From a perusal of grounds on which the order passed by the Tribunal was challenged by the State shows total non-application of mind, especially",

in a case which had already undergone three rounds of litigation.Ã, Proper facts were not pointed out at any stage. The same legacy followed. In the,

Writ Petition, reference was made to Works Department No.4775 dated 26.02.1980 and it was mentioned that the petitioner was found to be ineligible",

in terms thereof.Ã, Towards the end in the aforesaid paragraph reference has been made to Rule 3(d) of the Orissa Service of Architect Rules, 1979.",

A copy of which was annexed with the Writ Petition.Ã, The same also has been annexed with the present petition as Annexure P-1. Firstly, there is",

no Rule 3(d) in the aforesaid rules and secondly, this does not deal with the post of Tracer. It shows that even at the stage of filing SLP before this",

Court, proper care was not taken to examine the relevant Rules and place the same on record.",

28.1 The importance of responsible drafting and diligent pleading was emphasized by this Court in Saumya Chaurasia v. Directorate of Enforcement,

2023 INSC 1073: (2024) 6 SCC 401, where it was observed that:",

ââ,¬Å"13. It cannot be gainsaid that every party approaching the court seeking justice is expected to make full and correct disclosure of material facts and that,

every advocate being an officer of the court, though appearing for a particular party, is expected to assist the court fairly in carrying out its function to administer",

the justice. It hardly needs to be emphasised that a very high standard of professionalism and legal acumen is expected from the advocates particularly designated,

senior advocates appearing in the highest court of the country so that their professionalism may be followed and emulated by the advocates practising in the.

High Courts and the District Courts. Though it is true that the advocates would settle the pleadings and argue in the courts on instructions given by their clients,",

however their duty to diligently verify the facts from the record of the case, using their legal acumen for which they are engaged, cannot be obliviated. $\tilde{A}\phi\hat{a}$, $-\hat{a}\in\ell$,

29. There cannot be more casualness than this where the authority of the State is fighting litigation and does not apprise the Tribunal or the Court,

about the relevant applicable rules. The effort may be to put under covers the illegalities committed by them earlier by granting promotion from the,

post of Peon to that of Tracer in violation of the 1979 Rules. Even the High Court in the impugned order has not referred to the 1979 Rules but has,

quoted paragraph 3(d) of the Letter No.4775 dated 26.02.1980. The scheme of the Rules has already been explained in paragraph above. What is said,

to be paragraph 3(d) of the letter is in fact Rule 5(3)(d) of the 1979 Rules.,

30. Though, the claim of the petitioner has been rejected on the ground that she is not eligible for the post of Tracer, however, we need not enter into",

that arena for the reason that as per 1979 Rules, the post of Tracer is to be filled up to 100% by way of direct recruitment in terms of Rule 5(1)(e) of",

the 1979 Rules and the method of direct recruitment has been provided in Rule 7 thereof. Undisputedly, the process as provided in the Rules was not",

followed. The post of Tracer, not being promotional post from the post of Peon, there is no merit in the claim of the petitioner.",

31. Another argument was raised while referring to two communications dated 28.06.1999 appointing Ms. Jhina Rani Mansingh and Sri Lalatendu,

Rath as Tracer on promotion, claiming to be from the post of Peon, on the basis of which the petitioner is claiming violation of Article 14, namely the",

discrimination. Suffice to add, this Court cannot put a stamp on the illegalities committed by the department while perpetuating the same. A litigant",

coming to the Court cannot claim negative discrimination seeking direction from the Court to the department to act in violation of the law or statutory,

Rules. It is a settled proposition of law that Article 14 does not envisage negative equality. Reference for the purpose can be made to a judgment of,

this Court in R. Muthukumar & others v. The ChairmanÃ, andÃ, ManagingÃ, DirectorÃ, TANGEDCOÃ, &Ã, others 2022 INSC 157 : 2022 SCC,

OnLine SC 151. Relevant para thereof is extracted below:,

 $\tilde{A}\phi\hat{a}, \neg \tilde{A}$ "28. A principle, axiomatic in this country's constitutional lore is that there is no negative equality. In other words, if there has been a benefit or advantage",

conferred on one or a set of people, without legal basis or justification, that benefit cannot multiply, or be relied upon as a principle of parity or equality. In",

Basawaraj v. Special Land Acquisition Officer 2013 INSC 551: (2013) 14 SCC 81, this court ruled that:",

 \tilde{A} ¢â,¬Å"8. It is a settled legal proposition that Article 14 of the Constitution is not meant to perpetuate illegality or fraud, even by extending the wrong decisions",

made in other cases. The said provision does not envisage negative equality but has only a positive aspect. Thus, if some other similarly situated persons have",

been granted some relief/benefit inadvertently or by mistake, such an order does not confer any legal right on others to get the same relief as well. If a wrong is",

committed in an earlier case, it cannot be perpetuated.ââ,¬â€⟨",

- 32. For the reasons mentioned above, we do not find merit in the present petition and the same is accordingly dismissed.",
- 33. Before parting with the order, we are constrained to observe that the case in hand is a glaring example of casualness on the part of the State",

Authorities while dealing with the litigation. The issue could be resolved at the very first stage when a representation was made by the petitioner,

seeking promotion to the post of Tracer way back in the year 1991. The chapter could have been closed merely while responding to the same while,

referring to the relevant statutory 1979 Rules. To some extent it was done but false hopes are created in the minds of employees if some other,

similarly situated are granted the benefit, which itself is contrary to the Rules. The letters continued flowing from the petitioner to the respondent, and",

from one department to another as a shuttlecock, as if there is no other constructive work to do. Even before the Tribunal, the petitioner had three",

rounds of litigation followed by one Writ Petition before the High Court by the State and thereafter this Court. At none of these stages, the relevant",

statutory 1979 Rules were referred to either in the counter or in the petition. Such conduct is not expected from the State which is the major litigant,

and the case in hand is an example of unnecessary generation of litigation by the State where the authorities need to circumspect and be more careful.,

34. This lackadaisical approach of the State was also noticed by this Court in Kusha Duruka v The State of Odisha 2024 INSC 46: (2024) 4 SCC 432,

Ã, where during pendency of the matter before this Court, a fresh bail application was filed and High Court even granted bail to the petitioner. The",

affidavit filed by the Principal Secretary, Law Department, Govt. of Odisha revealed that the State Counsel was not aware about the rejection of his",

first bail application as well as the filing of SLP. Noticing efforts being made to pollute the stream of administration of justice, this Court issued several",

instructions with a view to streamline the proceedings and avoid anomalies with reference to the bail applications.,

- 35. A copy of this order be sent to the Chief Secretary, State of Odisha for perusal and taking appropriate corrective steps.",
- 36. Pending application (if any) shall stand disposed of.,