

## West Bengal Primary Teachers" Association Vs State of West Bengal

**Court:** Calcutta High Court

**Date of Decision:** Jan. 5, 2011

**Acts Referred:** Constitution of India, 1950 " Article 83

West Bengal Primary Education Act, 1973 " Section 37, 42, 42(1), 42(2), 60

West Bengal Primary School Teachers Recruitment Rules, 2001 " Rule 7

**Citation:** (2011) 4 CHN 697

**Hon'ble Judges:** Biswanath Somadder, J

**Bench:** Single Bench

**Advocate:** Bimal Chatterjee and Sou men Kumar Dutta, for the Appellant; Kalyan Bandyopadhyay, P.S. Deb Barman for the petitioner in W.P. 6926 of 2010 and W.P. 7079 of 2010, Tarun Roy, Saikat Banerjee for the State, Tulsidas Maity for the Howrah, Kolkata, Purba and Paschim Medinipur Councils, Sk. Kamal Uddin for the Hooghly Council, Kallol Basu, Md. T.M. Siddiqui for the South 24-Parganas Council, Jayanta Mitra for the respondent Nos. 2, 4, 5, 7, 44 and 46, Subir Sanyal, Sumita Sen for the respondent No. 8, Amales Ray, Rakheswar Dey Sarkar for the respondent No. 11 and Taraprasad Haider for the respondent Nos. 23, 25, 56 and 58, for the Appearing Parties

**Final Decision:** Dismissed

### Judgement

Biswanath Somadder, J.

The instant writ petition is taken up for final disposal along with two other writ petitions, being W.P. No. 6926

(W) of 2010 and W.P. No.7079 (W) of 2010, since the issues sought to be raised in the three matters are more or less similar.

2. In the instant writ petition, the petitioner No.1 is a registered association by the name of West Bengal Primary Teachers" Association. The

petitioner No. 2 is stated to be the Secretary of the petitioner No.1. The instant petition has been primarily grounded on a point of law which

centers around interpretation of some of the provisions of the West Bengal Primary Education Act, 1973 (hereinafter referred to as the said Act),

more specifically, section 42 read with section 37 of the said Act.

3. The instant writ petition appears to have been filed immediately after issuance of several notices for election of members to the various District

Primary School Councils of West Bengal. It has been contended by Mr. Bimal Chatterjee, the learned Senior Counsel representing the writ

petitioners in W.P. No. 12307 (W) of 2010, that even before the notifications for holding of elections to the various District Primary School

Councils were published, the Councils had become virtually defunct and those members who were either elected or nominated or appointed to the

various Councils were continuing to hold their office, although they had no power to deal with any policy matters, such as initiation of recruitment

process for the purpose of granting appointments to primary teachers. The situation was similar to the situation of an interim Government during the

election process.

4. Learned Senior Counsel further submitted that if the elections were held in due time, then the same could have ensured free, fair and just

selection process for recruitment of primary teachers. Elaborate arguments were advanced with regard to interpretation of section 42 of the West

Bengal Primary Education Act, 1973. It was specifically contended that the intention of the legislature specified a time period relating to the tenure

of the Council, so that after expiry of the statutory time period, the council can get a democratic body in place. Reference was also made to section

37 of the West Bengal Primary Education Act, 1973, and it was submitted that members of the various Councils who were appointed or

nominated or elected virtually lost their mandate to continue in office due to non-holding of elections after the expiry of the time period specified in

section 42(1) of the West Bengal Primary Education Act, 1973. As such any exercise of their right as a member to be a part of the selection

process for recruitment of primary teachers, being a matter relating to policy, stood nullified due to non-holding of election within the statutory time

period, as prescribed u/s 42(1).

5. The learned Senior Counsel relied on a Division Bench judgment rendered in the case of Ranjit Bose & Ors. vs. E & N F Railway Credit Co-

operative Society Ltd. & Anr. reported in 2009 (1) CLJ (Cal) 823 to buttress his submission.

6. Mr. Kalyan Bandyopadhyay, learned Senior Counsel representing the writ petitioners in W.P. No. 6926 (W) of 2010 and W.P. No.7079 (W)

of 2010, in addition to the submissions made by the learned Senior Counsel appearing in the instant writ petition, submitted that according to the

relevant provisions of the Recruitment Rules governing the recruitment process for appointment of assistant primary teachers, it would be clear that

the selection process could not be continued in the absence of quorum of members of the selection committee, since there were no appointed or

elected or nominated members in the District Primary School Council as the term of their membership had already expired. In this regard he has

drawn this Court's attention to Rule 7 of the West Bengal Primary Teachers Recruitment Rules, 2001, and submitted that so far as the recruitment

process initiated by the District Primary School Councils of Paschim Medinipur and Bankura are concerned, the same stood vitiated due to such

lack of quorum of members of the selection committee.

7. On the other hand, Mr, Tarun Roy, learned Senior Counsel representing the State has drawn this Court's attention to the various statements

made by the School Education Department, Government of West Bengal, in its affidavit-in-opposition, which was affirmed on behalf of the

respondent Nos. 1 and 60 in respect of W.P. No. 12307 (W) of 2010. A preliminary point of maintainability of the instant writ petition and lack of

locus standi have also been raised in the said affidavit-in-opposition. Learned Senior Counsel for the State has also drawn this Court's attention to

the various clauses u/s 37(2) as also section 60 of the said Act. He also referred to Article 83 of the Constitution of India. He submitted that the

Central Act which was the subject-matter for consideration in the judgment referred to by the learned Senior Counsel for the writ petitioners in

W.P. No. 12307 (W) of 2010 was quite different from the West Bengal Primary Education Act, 1973. He also submitted that the duties of a

Primary School Council, as specified u/s 60 of the West Bengal Primary Education Act, 1973, were quite distinct from the powers and functions

as defined under sections 49 and 52 of the Multi-State Co-operative Societies Act, 2002, being the central statute under consideration in the

judgment relied on by the learned Senior Counsel.

8. After considering the submissions made on behalf of the parties and upon perusing the three writ petitions, on a conspectus it appears that the

moot question which requires consideration is whether upon expiry of the "term of office of members", as defined u/s 42(1) of the West Bengal

Primary Education Act, 1973, the various District Primary School Councils, functioning as "bodies", became defunct, which, in turn, vitiated the

selection process for recruitment of primary school teachers in the various Districts of West Bengal.

9. The scope of sections 42(1) and (2) of the West Bengal Primary Education Act, 1973, came up for consideration before this Court in an earlier

writ petition, being W.P: No.22745 (W) of 2009. On 24th February, 2010, this Court, in that matter observed, inter alia, to the effect that the

scheme of section 42 of the West Bengal Primary Education Act, 1973 as a whole, provided a time limit in respect of holding of office by a

member of a Primary School Council (emphasis supplied); It was further observed that although such time limit was statutorily fixed for four years,

as specified under sub-section (1) of section 42, the introduction of sub-section (2) in the statute book allowed continuance of office by a member

of a Primary School Council even upon expiration of its four year term (emphasis supplied).

10. The above observations of this Court in that writ petition, makes it abundantly clear that the "body" of a District Primary School Council,

comprising of members appointed or elected or nominated (emphasis supplied) continue to hold their office even after expiration of the four years

term as specified under sub-section (1) of section 42, by virtue of sub-section (2) of section 42 of the said Act. However, such office cannot be

held by a member of a Primary School Council (emphasis supplied) for an indefinite period of time, as this would surely frustrate the scheme of

section 42 of the West Bengal Primary Education Act, 1973, when read as a whole and render it nugatory.

11. Reference to the judgment rendered by a Division Bench of this Court in *Ranjit Bose & Ors.* (supra) does not provide much assistance to the

writ petitioners in the context of the present matter. The issue therein was with regard to interpretation of the provisions of the Multi-State Co-

operative Societies Act, 2002, as well as a comparative analysis with the Old Act of 1984.

12. A plain reading of section 60 of the West Bengal Primary Education Act, 1973, which sets out the duties of the Primary School Council

demonstrates its clear distinction from the powers and functions of the board, as defined u/s 49 of the Multi-State Co-operative Societies Act.

2002. There is no question of any similarity between the two statutes. The West Bengal Primary Education Act, 1973, has been brought into force

to make better provision for the development, expansion, management and control of primary education with a view to making it universal, free

and compulsory. On the other hand, the Multi-State Co-operative Societies Act, 2002, is a central statute which has a totally different set of

objects and reasons which reads as follows:-

An Act to consolidate and amend the law relating to co-operative societies, with objects not confined to one State and serving the interests of

members in more than one State, to facilitate the voluntary formation and democratic functioning of co-operatives as people's institutions based on

self-help and mutual aid and to enable them to promote their economic and social betterment and to provide functional autonomy and for matters

connected therewith or incidental thereto.

13. A comparative analysis of the objects and reasons of the two statutes will reveal the stark contrast between the two and that the interpretation

given to the various provisions of Multi-State Co-operative Societies Act, 2002, in *Ranjit Bose & Ore.* (supra) does not in any manner aid

interpretation of the provisions of West Bengal Primary Education Act, 1973.

14. The contention of the learned Counsel appearing on behalf of the writ petitioners in W.P. No. 6926 (W) of 2010 and W.P. No.7079 (W) of

2010 that the selection committee lost its quorum due to expiry of the tenure of members of the committee who were elected or nominated or

appointed cannot be sustained or accepted. If one has to accept such contention, then no purposive or meaningful construction can be given to

the statutory provisions of sub-sections (1) and (2) of section 42 of the West Bengal Primary Education Act, 1973. Section 42 of the West Bengal

Primary Education Act, 1973, prior to 2004, provided for a fixed term only for a member of a Primary School Council (emphasis supplied). Now

it also provides for an extension of term of any Primary School Council (emphasis supplied), upon expiry of its original term, until the newly formed

Primary School, Council (emphasis supplied) enters upon its office. This has been made possible due to introduction of sub-section (2) u/s 42 in

the statute book by virtue of the West Bengal Primary Education (Amendment) Act, 2004. Although the words, elected, nominated or appointed

member of a Primary School Council are missing in subsection (2) of section 42 of the West Bengal Primary Education Act, 1973, no purposive or

meaningful construction can be given to the statutory provisions of sub-sections (1) and (2) of section 42 of the West Bengal Primary Education

Act, 1973, when read as a whole, if it is held otherwise. The introduction of sub-section (2), thus, allows continuance of holding of office by a

member of a Primary School Council, elected, nominated or appointed (emphasis supplied), even upon expiration of their four year term.

15. The Selection Committee comprising, inter alia, of members of the Council who have been appointed or elected or nominated (emphasis

supplied) cannot be said to have lost its quorum simply because of expiry of the four year term of such members. As observed hereinbefore, such

members continue to hold office even upon expiry of the four year term, by virtue of sub-section (2) of section 42 of the West Bengal Primary

Education Act, 1973. The statutory mandate ensures that the Selection Committee does not lose its quorum.

16. For reasons stated above, I do not find any merit in the three writ petitions and the same are liable to be dismissed and is hereby dismissed.

17. Since the substantial question of law raised by the writ petitioners in all the three matters has been considered and answered and the writ

petitions stand dismissed, the issue relating to maintainability of the instant writ petition filed by the West Bengal Primary Teachers' Association or

lack of locus standi of the Association to institute the writ proceeding are not gone into.

Urgent xerox certified copy of the order, shall be given to the learned Advocates for the parties, as expeditiously as possible.